Expiration Date: June 30, 2014

# INVITATION FOR OFFER -CRUDE HELIUM FROM THE FEDERAL HELIUM RESERVE IFO NO. BLM-2014-OMCHS-001 January 2014 - June 2014

#### Introduction

The Helium Stewardship Act of 2013 (HSA), 50 U.S.C. §§ 167-167q, was enacted on October 2, 2013. The purpose of this Invitation for Offer (IFO) is to implement §167d(a) of the HSA, Phase A: Allocation Transition, which applies beginning October 2, 2013, and ending on September 30, 2014; and during any period which the sale of helium under 50 U.S.C. § 167d(b), Phase B: Auction implementation, is delayed or suspended. During Phase A, the Secretary of the Interior, acting through the Bureau of Land Management (BLM) shall offer crude helium for sale in such quantities, at such times, at not less than the minimum prices established under § 167d(b)(7), and under such terms and conditions as the Secretary determines necessary to carry out Phase A with minimum market disruption. In order to minimize market disruption, the BLM has determined to offer for sale a portion of the Federal Helium Reserve stored in the Cliffside Field, north of Amarillo Texas.

Phase A sales will be conducted in a manner intended to minimize market disruptions including, pure helium market disruptions for end users; shortages of crude helium to pure helium refiners; or an oversupply of crude helium on the market for crude helium extractors.

The volume of helium available for this sale is 400 million cubic feet (MMcf) at a price of \$95 per thousand cubic feet (Mcf) at 14.65 psi and 60 degrees Fahrenheit.

This IFO and the price specified above are <u>effective as of January 1, 2014</u> and are valid for Phase A sales through May 31, 2014. Subsequent sales will be adjusted as needed.

Offers submitted pursuant to this IFO are subject to the terms, conditions, and definitions set forth in this document.

The request for purchase of helium from the Federal Helium Reserve and other documentation as required in this IFO must be sent by certified mail to:

Bureau of Land Management, Amarillo Field Office 801 S. Fillmore, Suite 500 Amarillo, TX 79101-3545 Attention: Crude Helium Sales Analyst

You may call David Reeves, (806) 356-1052 (or email: <a href="mailto:dreeves@blm.gov">dreeves@blm.gov</a>) with questions about this IFO.

#### **Relevant Dates**

Submit your offer to purchase helium from the Federal Helium Reserve and other documentation, as required, according to the following schedule:

- Required documentation (see Condition of Sales below) –
- December 31, 2013 excess refining capacity for FY2013 and projected FY2014 and FY2015
- All other Information with Offer January 1, 2014 January 15, 2014

On January 16, 2014 all offers to purchase helium from the Federal Helium Reserve will be opened and evaluated. Upon evaluation of all offers, volumes of this Phase A sale will be apportioned and allocated according to the sale rules described in this IFO.

Successful offerors will be notified by email before 5 pm (CST) on January 16, 2014, and invoiced on or before January 23, 2014.

#### **Offers**

You must submit the following information with your offer to the BLM, Amarillo Field Office:

### All offerors:

- Email address to send information on the awarded quantity.
- The volume (in Mcf) of helium from the Federal Helium Reserve requested.
- Check, Credit Card, or money order in the amount of \$1,000 made payable to the Bureau of Land Management. This money will be used to cover administrative expenses to conduct this sale and is nonrefundable.

# Non-storage contract holders only

- In this IFO, all offerors will be awarded some volume of crude helium, therefore, all entities must obtain a storage contract, including fees, from the BLM before transfer of awarded helium ownership. For more information please contact BLM Amarillo Field Office at the contact information listed above.
- Billing address information and name(s) of principal officers of the company
- Proof of being an entity qualified to purchase helium from the Federal Helium Reserve at this sale as defined in **Consideration of Offers**. Documents such as invoices for sale or purchase of helium, Helium Storage Contracts, or other relevant documents may be submitted as proof of qualification.

## **Consideration of Offers**

Any person, firm, partnership, joint stock association, corporation, or other domestic or foreign organization operating partially or wholly within the United States who meets one or more of the following requirements is qualified to submit a an offer to purchase:

- Operates a helium purification plant within the U.S., or
- Operates a crude helium extraction plant within the U.S., or
- Is a wholesaler of pure helium, or

- Purchases helium for resale within the U.S., or
- Is a consumer of pure helium within the U.S., or
- Has an agreement with a helium refiner to provide its helium processing needs, commonly referred to as a "tolling agreement".

#### **Conditions of Sale**

Pursuant to the HSA, at 50 U.S.C §167d(b)(8)(A), all offerors must disclose, on a strictly confidential basis, the following information:

# All offerors (Provide with offer):

- (i) the volumes and associated prices in dollars per thousand cubic feet of all crude and pure helium purchased, sold, or processed by persons in qualifying domestic helium transactions, as defined in the HSA, 50 U.S.C. § 167(10) for FY 2013 and projected FY 2014 and FY 2015:
- (ii) the volumes and associated costs in dollars per thousand cubic feet of converting crude helium into pure helium FY 2013 and projected FY 2014 and FY 2015.

# Allocated sales participants only (Provide by December 31, 2013):

(iii) FY 2013 excess refinery capacity and projected FY 2014 and FY 2015 excess refining capacity estimates from plants only connected to the Federal Helium Pipeline. If no excess capacity is available, explain why.

This information, excluding cost and pricing information, will be <u>aggregated</u> and posted to the BLM's Helium website

All entities participating must also provide the following as a condition of purchasing helium in this Phase A sale:

# All offerors (Provide with offer):

- 1. FY2013 crude, refine gaseous, and bulk liquid helium sales volume (October 2012 through September 2013)
- 2. The average annual price of sales (FOB), or the delivered cost minus estimated distribution costs, or other acceptable methods of reporting refined helium (your sales price for refined helium) in excess 1 million cubic feet by buyer (aggregated).
- 3. The weighted average cost of crude helium from non-Federal sources

# Allocated sales participants only (Provide with offer):

- 4. The number of tolling agreements in place during FY 2013 with a Non-Refiners not connected to the Federal Helium Reserve Pipeline.
- 5. The volume of helium tolled for FY 2013 with a Non-Refiners not connected to the Federal Helium Reserve Pipeline.

This information will not be posted to the BLM's Helium website.

All data in this IFO from individual entities will be kept confidential to the extent permitted by law. Failure to provide this data prior to the bidding process will result in the rejection of your bid.

To ensure compliance with the condition in § 167d(b)(8)(B), that a refiner purchasing helium from the Federal Helium Reserve "shall make excess refining capacity of helium available at commercially reasonable rates" to "any person that has acquired crude helium from the Secretary from the Federal Helium Reserve by means other than an auction under paragraph (2) after the date of enactment of the Helium Stewardship Act of 2013," the BLM will require any non-refiner who is awarded helium under non-allocated sales to report volume and pricing of any tolling activity received for this IFO and price and volume for any tolling activities received during FY2013 (October 1, 2012 to September 30, 2013) by March 15, 2014. The BLM will use this information in determining whether tolling is occurring as anticipated in the conditions of sale language established in the HSA.

## **Payment**

The purchaser is required to pay for the full amount of the helium awarded according to the following schedule:

- 50 percent of the awarded volume by February 28, 2014
- The remaining 50 percent of the awarded volume by May 31, 2014

The BLM does not discourage buyers who may wish to pay earlier than requested. After receipt of payment, the BLM will transfer the helium to the purchaser's account on the first day of the month following receipt of payment. Make checks payable to the BLM using the address above.

The BLM must receive payment for helium purchased by a company during this IFO offering before the company is allowed to purchase additional helium under the rules of this IFO. Additionally, the company will be assessed interest and penalties under the Debt Collection Act, 31 U.S.C. 3717, for payments received after the due dates for full payment.

## **Allocated Sale**

Those who meet the definition of "refiner" in 50 U.S.C. § 167(11) are allowed to purchase helium from the Federal Helium Reserve in the allocated sale portion of this sale. An allocated sale is that portion of the sales volume of helium from the Federal Helium Reserve that is set aside for purchase by the refiners. The amount of helium from the Federal Helium Reserve available for the allocated sale will be 360,000 Mcf, *i.e.*, 90 percent of the total volume available in this sale specified on page 1 of this IFO.

The volume of helium from the Federal Helium Reserve available for the allocated sale under the preceding paragraph will be apportioned to each refiner based on the refiner's percentage share (rounded to the nearest 1/10<sup>th</sup> of 1 percent) of the total refining capacity connected to the BLM crude helium pipeline as of October 1, 2000.

If one or more refiners request a volume other than its apportioned share or their respective apportioned shares, then:

- If one or more refiners request less than its apportioned share or their respective apportioned shares, any other refiner(s) that requested more than their respective apportioned shares will be allowed to purchase the excess volume based on proportionate shares of remaining refining capacities.
- Any excess volume not sold to the refiners will be added to the Non-Allocated Sale volume (see below).

Below is a hypothetical example of how an Allocated Sale would be conducted. 525,000 Mcf available for total sale with 90 percent available for Allocated Sale (472,500 Mcf).

Bidder -	Installed	Refiner	Allocated	Excess	Proration	Excess	Total	Carry over
Allocated	refining	bid	volume*	volume	percent	Allocated*	Allocated*	to Non-
Sale	capacity	volume*		requested*				Allocated
								Sale*
Refiner A	10 %	56,250	49,350	6,900	20 %	6,900	56,250	0
Refiner B	50 %	166,500	166,500	0	0 %	0	166,500	0
Refiner C	40 %	256,000	197,400	58,600	80 %	52,350	249,750	6,250
Total	100 %	478,750	413,250	65,500	100 %	59,250	472,500	0

<sup>\*</sup> All volumes in Mcf

After the initial allocation, Refiner B has received all requested. However, 65,500 Mcf is deemed excess of the total in the first iteration of the Allocated Sale and reallocated to the two remaining refiners based on the refining capacity between them. With the reallocation, Refiner A gets all requested, but Refiner C is still short by 6,250 Mcf, which is posted into the Non-Allocated Sale. All percentages used in the calculation will be rounded to the nearest 1/10<sup>th</sup> of 1 percent. All volumes calculated will be rounded to the nearest 1 Mcf.

## Non-Allocated Sale

The non-allocated sale is that portion of the annual sale volume of helium from the Federal Helium Reserve that will be offered first to all qualified offerors not eligible to participate in the allocated sales. Any non-allocated sale volumes that are not awarded may then be purchased by the participants in the allocated sales equally. The minimum volume that can be requested is 1,000 Mcf. The total volume available for the non-allocated portion of the sale is 40,000 Mcf plus any additional helium that is not sold as part of the Allocated Sale.

The helium from the Federal Helium Reserve made available in the Non-Allocated Sale will be apportioned equally in 1 Mcf increments among the offerors with no prospective offeror receiving more than its request.

If a request is made for more than what is made available for sale then:

- If one or more offerors request less than their equally-apportioned volumes, any other non-refiner offeror(s) that requested more than their equally-apportioned volumes will be allowed to purchase equally- apportioned volumes of the remaining volume available for this sale.
- If all offerors request more than their equally-apportioned volumes, each offeror will receive at least it's equally-apportioned volume.
- Refiner offerors in the non-allocated sale will only be awarded helium if there remain unallocated volumes not awarded to non-refiner offerors.

Below is a hypothetical example of a Non-Allocated Sale.

315 MMcf available for total sale with 10 percent available for Non-Allocated Sale (31,500 Mcf).

Bidder - Non- Allocated Sale	Bid volume*	Round 1*	Excess volume requested*	Round 2	Excess Apportioned *	Round 3	Amount requested not received*
Refiner C	6,250	N/A	6,250	N/A	6,250	1,500	4,750
Company D	20,000	5,000	15,000	15,000	0	0	0
Company E	5,000	5,000	0	0	0	0	0
Company F	5,000	5,000	0	0	0	0	0
Total	36,250	15,000	16,250	15,000	6,250	1,500	4,750
Left over for next round		16,500		1,500		0	

<sup>\*</sup> All volumes in Mcf

In this example, Company D, E, and F were able to get 100 percent, or 30,000 MCF, requested and the amount left over for allocated sales companies was about 5 percent or 1,500 MCF.

No more helium is available, Refiner C did not receive all that they requested, and the sale is complete. All percentages used in the calculation will be rounded to the nearest  $1/10^{th}$  of 1 percent. All volumes calculated will be rounded to the nearest 1 Mcf.

#### **Definitions**

<u>Allocated Sale</u> – That portion of the annual sale volume of Federal Helium Reserve that will be set aside for purchase by the refiners.

<u>BLM</u> – The Bureau of Land Management.

<u>Cliffside Field</u> - the helium storage reservoir in the Bush Dome near Amarillo, Texas, in which the Federal Helium Reserve is stored.

<u>Crude Helium</u> – A partially refined gas containing about 70 percent helium and 30 percent nitrogen. However, the helium concentration may vary from 50 to 95 percent.

<u>Federal Helium Pipeline</u> – the federally owned pipeline system through which helium for the Federal Helium Reserve may be transported.

<u>Federal Helium Reserve</u> – Helium reserves owned by the United States stored underground in the Cliffside Field.

<u>Federal Helium Reserve Sale</u> – The sale of a certain volume of the Federal Helium Reserve to private entities.

## Federal Helium System-

- "(A) the Federal Helium Reserve;
- "(B) the Cliffside Field;
- "(C) the Federal Helium Pipeline; and
- "(D) all other infrastructure owned, leased, or managed under contract by the Secretary for the storage, transportation, withdrawal, enrichment, purification, or management of helium. (50 U.S.C. § 167(4).)

<u>Helium Storage Contract</u> – A contract between the BLM and a private entity allowing the private entity to store crude helium in underground storage at the Cliffside Field.

HPA – The Helium Privatization Act of 1996.

HSA - The Helium Stewardship Act of 2013.

 $\underline{\text{MMcf}}$  – One million cubic feet of gas measured at standard conditions of 14.65 pounds per square inch atmosphere (psia) and  $60^{\circ}$  F.

 $\underline{\text{Mcf}}$  - One thousand cubic feet of gas measured at standard conditions of 14.65 psia and  $60^{0}$  F.

Non-Allocated Sale – That portion of the sales volume of the Federal Helium Reserve that will be offered first to all entities that did not qualify under allocated sales then to all bidders.

Offeror – Any entity or person who submits a request for purchase of a volume of the Federal Helium Reserve and has met the qualifications as defined in this IFO.

<u>Qualifying Domestic Helium Transaction</u> –any agreement entered into or renegotiated agreement during the preceding 1-year period in the United States for the purchase or sale of at least 15,000,000 standard cubic feet of crude or pure helium to which any holder of a contract with the Secretary for the acceptance, storage, delivery, or redelivery of crude helium from the Federal Helium System is a party.

<u>Refiner</u> – a person with the ability to take delivery of crude helium from the Federal Helium Pipeline and refine the crude helium into pure helium.

<u>Toll or tolling</u> – As used herein, an agreement between a helium refiner and another party to process the other party's helium at an agreed upon price.